BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 2004-28-C - ORDER NO. 2004-313

OCTOBER 11, 2004

IN RE:	Application of Computer Network)	ORDER GRANTING
	Technology Corporation for a Certificate of)	CERTIFICATE
	Public Convenience and Necessity to Provide)	
	Facilities-Based Local Exchange and)	
	Intrastate Interexchange Private Line Special)	
	Access Telecommunications Services within)	
	the State of South Carolina.)	
)	

This matter comes before the Public Service Commission of South Carolina (the "Commission") by way of the Application of Computer Network Technology Corporation ("Applicant", "CNT" or the "Company") for authority to provide local exchange, including exchange access, and interexchange private line special access telecommunications services within the State of South Carolina.

The Company's Application was filed pursuant to S.C. Code Ann. Section 58-9-280 (Supp. 2003), S.C. Code Ann. Section 58-9-585 (Supp. 2003), and the Rules and Regulations of the Commission.

By letter, the Commission's Executive Director instructed the Applicant to publish, one time, a prepared Notice of Filing in newspapers of general circulation in the areas affected by the Application. The purpose of the Notice of Filing was to inform interested parties of the manner and time in which to file the appropriate pleadings for participation in the proceeding. The Company complied with this instruction and

provided the Commission with proof of publication of the Notice of Filing. A Petition to Intervene was received from the South Carolina Telephone Coalition ("SCTC").

On April 21, 2004, counsel for South Carolina Telephone Coalition (SCTC) filed with the Commission a Stipulation. The SCTC withdrew its opposition to the granting of statewide Certificate of Public Convenience and Necessity to the Company provided the conditions contained in the Stipulation are met. The Stipulation is approved and attached as Order Exhibit 1.

A hearing was commenced on Wednesday, May 12, 2004, at 3:30 p.m. in the Commission's Hearing Room. The Honorable Mignon Clyburn, Chairman, presided. John J. Pringle, Jr., Esquire, represented the Company. F. David Butler, General Counsel, represented the Commission Staff. Steve Altschul appeared and testified in support of the Application. Mr. Altschul adopted the prefiled testimony of Gregory T. Barnum. Mr. Barnum, CFO of CNT, had prefiled his testimony with the Commission on or about April 15, 2004.

According to the record, the Company is a Minnesota Corporation with its principle place of business in Minneapolis, Minnesota. Mr. Altschul testified that CNT has received authority from the South Carolina Secretary of State to transact business within the State of South Carolina.

According to Mr. Altschul, CNT is a publicly held corporation with over \$360 million in revenues last year and \$75 million cash on hand. CNT wishes to enter the South Carolina market to offer data transmission links for business customers. CNT's target market in South Carolina will be banks, insurance companies and other businesses

South Carolina.

that operate out of more than one location and require a large data stream. CNT will provide communications links to allow these customers to link branch offices to data storage locations. Targeted business will be those that currently are customers or users of CNT's telecommunications hardware and any businesses which require the transmission of large amounts of data. CNT is planning to sign an interconnection agreement with incumbent local exchange carriers and does not plan to install or use its own facilities in

Mr. Altschul further explained that CNT will provide 24 hours per day service to its customers 365 days per year and agrees to comply with all of the rules and regulations of this Commission.

Mr. Altschul opined that CNT possesses the technical, managerial and financial resources to provide telecommunications services in the State of South Carolina. The people providing technical, financial and managerial support to CNT have many years of experience in business and the telecommunications industry. Financial statements from the Company's Securities and Exchange Commission report ending January 31, 2004, indicate that the Company has the financial footing necessary to provide telecommunications services in South Carolina.

Mr. Altschul asserts that the Company will operate in compliance with all applicable statutes, regulations, and Commission orders. Further, Mr. Altschul testified that CNT has never had authority denied in any state where it has applied for authority nor has CNT had authority revoked in any state where it has been granted authority. Additionally, he stated that CNT has never been the subject of an investigation or

sanctioned for service or billing irregularities by any regulatory authority. According to the testimony, the Company has not marketed its services in South Carolina prior to receiving certification, and the Company has not received revenues from the completion of intrastate calls in South Carolina prior to receiving certification. Mr. Altschul stated that the Company will abide by all applicable Commission rules, regulations and Orders upon the Company receiving certification to provide intrastate interexchange and local exchange (including exchange access) telecommunications services in South Carolina.

Mr. Altschul discussed the Company's request for certain waivers of Commission regulations. The Company requests that it be exempt from any rules or regulations that would require it to keep financial records in conformance with the Uniform System of Accounts ("USOA"). Additionally, the Company seeks a waiver of 26 S.C. Code Ann. Regs. 103-631 (1976 & Supp. 2003) so that it will not be required to publish local exchange directories. The Company will contract with at least one incumbent local exchange carrier (or its directory publishing affiliate) for the inclusion of the Company's CLEC databases into the master customer database of the local exchange carrier. The Company also seeks a waiver of 26 S.C. Code Ann. Regs. 103-610 (1976 & Supp. 2003) so that the Company can maintain its records outside of South Carolina. The Company wishes to maintain books and records at its headquarters in Minneapolis, Minnesota.

After full consideration of the applicable law, the Company's Application, and the evidence presented at the hearing, the Commission hereby issues its findings of fact and conclusions of law:

FINDINGS OF FACT

- CNT is duly organized and exists under the laws of the State of Minnesota and has been authorized to do business in the State of South Carolina by the Secretary of State.
- 2. The Company is a provider of local exchange and interexchange telecommunications services and wishes to provide its services in South Carolina.
- 3. The Company has the managerial, technical, and financial resources to provide the services as described in its Application. S.C. Code Ann. Section 58-9-280 (B)(1) (Supp. 2003).
- 4. The Commission finds that the Company's "provision of service will not adversely impact the availability of affordable local exchange service." S.C. Code Ann. Section 58-9-280 (B)(3) (Supp. 2003).
- 5. The Commission finds that the Company will support universally available telephone service at affordable rates. S.C. Code Ann. Section 58-9-280 (B)(4) (Supp. 2003).
- 6. The Commission finds that the services to be provided by the Company will meet the service standards of the Commission. S.C. Code Ann. Section 58-9-280 (B)(2) (Supp. 2003).
- 7. The Commission finds that the provision of local exchange service by the Company "does not otherwise adversely impact the public interest." S.C. Code Ann. Section 58-9-280 (B)(5) (Supp. 2003).

PAGE 6

- 8. The Commission finds that the Company has shown good cause to be granted a waiver of the requirement that it keep its books and financial records in accordance with the Uniform System of Accounts as all of such records are currently maintained under Generally Accepted Accounting Practices ("GAAP").
- 9. The Commission further finds good cause to waive the requirement under Reg. 103-631 that the Company publish a directory. The Company has agreed to contact the ILECs to have any customers included in the ILECs' directories.
- 10. The Company headquarters is located in Minneapolis, Minnesota and the Commission therefore grants a waiver of the requirement under 26 S.C. Code Ann. Regs. 103-610 that the Company maintain its records in this state. The Company shall, however, maintain its South Carolina records separately and pay any costs incurred for the Commission Staff to travel to the Company headquarters to inspect the Company's books and records.
- 11. Following execution of the Stipulation with the SCTC, the SCTC withdrew its opposition to the Application.

CONCLUSIONS OF LAW

- 1. The Commission concludes that the Company possesses the managerial, technical, and financial resources to provide the competitive local exchange (including exchange access) and interexchange telecommunications services as described in the Application.
- 2. The Commission concludes that the Company's "provision of service will not adversely impact the availability of affordable local exchange service."

- 3. The Commission concludes that the Company will participate in the support of universally available telephone service at affordable rates to the extent that the Company may be required to do so by the Commission.
- 4. The Commission concludes that the Company will provide services that will meet the service standards of the Commission.
- 5. The Commission concludes that the provision of local exchange services by the Company will not otherwise adversely impact the public interest.
- 6. Based on the above findings of fact, the Commission determines that a statewide Certificate of Public Convenience and Necessity should be granted to the Company to provide competitive local exchange services. The terms of the Stipulation between the Company and SCTC are approved, and adopted as a part of this Order. Therefore, any proposal to provide local telecommunications service to rural service areas is subject to the terms of the Stipulation. In addition, the Company is granted authority to provide intrastate interLATA service and to originate and terminate toll traffic within the same LATA through its own facilities, through the purchase of UNEs, or through the resale of services offered by other carriers in accordance with tariffs approved by the Commission.
- 7. The Company shall file its local exchange service tariff prior to offering local exchange services within South Carolina. The Company's tariff shall list the Company's services and offerings and the rates for each service or offering. Any changes in the Company's rates shall be made in accordance with S.C. Code Ann. Section 58-9-520 (1976) and S.C. Code Ann. Section 58-9-540 (Supp. 2003). Any proposed change in

a rate or rates which would be applicable to the general body of the Company's subscribers shall constitute a general ratemaking proceeding and will be treated in accordance with the notice and hearing provisions of S.C. Code Ann. Section 58-9-520 (1976) and S.C. Code Ann. §58-9-540 (Supp. 2003).

- 8. With regard to the interexchange service offerings of the Company, the Commission adopts a rate design that includes only maximum rate levels for each tariff charge. The Commission has previously adopted a rate structure incorporating maximum rate levels. In Re: Application of GTE Sprint Communications Corporation, etc., Order No. 84-622, issued in Docket No. 84-10-C (August 2, 1984).
- 9. With regard to interexchange service rates, the Company shall not adjust its interexchange service rates below the approved maximum levels without notice to the Commission and to the public. The Company shall file its proposed rate changes, publish notice of such changes, and file affidavits of publication with the Commission two weeks prior to the effective date of the changes. However, the public notice requirement is waived, and therefore not required, for reductions below the maximum cap in instances that do not affect the general body of subscribers or do not constitute a general rate reduction. In Re: Application of GTE Sprint Communications, etc., Order No. 93-638, issued in Docket No. 84-10-C (July 16, 1993). Any proposed increase in the maximum rate level for interexchange services reflected in the tariff which would be applicable to the general body of the Company's subscribers shall constitute a general ratemaking proceeding and will be treated in accordance with the notice and hearing provisions of S.C. Code Ann. §58-9-540 (Supp. 2003).

10. With regard to the waivers requested by the Company, we conclude that it is in the public interest and the best interests of the Company to allow CNT to maintain its books and records in Minnesota, to use GAAP in the maintenance of such books and records, and to coordinate with existing ILECs for the publication of its customers' numbers in existing directories.

IT IS THEREFORE ORDERED, ADJUDGED AND DECREED THAT:

- 1. A Certificate of Public Convenience and Necessity is granted to the Company to provide competitive local exchange and interexchange telecommunications services, via resale or on a facilities-based basis.
- 2. The terms of the Stipulation between the Company and the SCTC is approved and adopted as part of this Order. The Stipulation is attached as Order Exhibit 1. Any proposal to provide competitive local exchange telecommunications services to rural service areas is subject to the terms of the Stipulation.
- 3. The Company shall file, prior to offering access services in South Carolina, its final exchange access service tariff with the Commission.
- 4. The Company shall file, prior to offering local exchange services in South Carolina, a local service tariff with the Commission.
- 5. The Company shall file, prior to offering interexchange services in South Carolina, a long distance tariff with the Commission.
- 6. The Company is subject to access charges pursuant to Commission Order No. 86-584, in which the Commission determined that, for access charge purposes, resellers should be treated similarly to facilities-based interexchange carriers.

- 7. With regard to the Company's interexchange services, an end-user should be able to access another interexchange carrier or operator service provider if the end-user so desires.
- 8. To the extent the Company resells interexchange services, the Company shall resell the services of only those interexchange carriers or LECs authorized to do business in South Carolina by this Commission. If the Company changes underlying carriers, it shall notify the Commission in writing.
- 9. With regard to the origination and termination of toll calls within the same LATA, the Company shall comply with the terms of Order No. 93-462, Order Approving Stipulation and Agreement, in Docket Nos. 92-182-C, 92-183-C, and 92-200-C (June 3, 1993), with the exception of the 10-XXX intraLATA dialing requirement, which has been rendered obsolete by the toll dialing parity rules established by the Federal Communications Commission ("FCC"), pursuant to the Telecommunications Act of 1996 (See, 47 CFR 51.209). Specifically, the Company shall comply with the imputation standard as adopted by Order No. 93-462 and more fully described in paragraph 4 of the Stipulation and Appendix B approved by Order No. 93-462.
- 10. Title 23, Chapter 47, South Carolina Code of Laws Ann., governs the establishment and implementation of a "Public Safety Communications Center," which is more commonly known as a "911 system" or "911 service." Services available through a 911 system include law enforcement, fire, and emergency medical services. In recognition of the necessity of quality 911 services being provided to the citizens of South Carolina, the Commission hereby instructs the Company to contact the appropriate

authorities regarding 911 service in the counties and cities where the Company will be operating. Contact with the appropriate authorities is to be made before providing voice or dial tone telephone service in South Carolina. Accompanying this Order is a memo from the State 911 Office at the Office of Research & Statistics of the South Carolina Budget and Control Board. This memo provides information about contacting County 911 Coordinators. By this Order and prior to providing voice or dial-tone services within South Carolina, the Company shall contact the 911 Coordinator in each county, as well as the 911 Coordinator in each city where the city has its own 911 system, and shall provide information regarding the Company's operations as required by the 911 system.

basis with the Commission as required by Order No. 88-178 in Docket No. 87-483-C. The annual report and the gross receipt filings will necessitate the filing of intrastate information. Therefore, the Company shall keep such financial records on an intrastate basis as needed to comply with the annual report and gross receipt filings. The form the Company shall use to file annual financial information for the annual report can be found at the Commission's website at http://www.psc.state.sc.us/reference/forms.asp.. The two-page form the Company shall use to file this information is entitled "Annual Information on South Carolina Operations for Interexchange Companies and AOS," and shall be filed with the Commission by April 1st of each year. Be advised that the Commission's annual report for telecommunications companies requires the filing of intrastate revenues and intrastate expenses.

Commission gross receipts forms are due to be filed with the Commission no later than August 31st of each year. The appropriate form for remitting information for gross receipts is entitled "Gross Receipts Form for Utility Companies" and may also be found on the Commission's website at http://www.psc.state.sc.us/reference/forms.asp.

12. In addition, the Company shall be required to file annual report information for competitive local exchange carriers. The form the Company shall use to file its annual financial information with the Commission can be found on the Commission's website at http://www.psc.state.sc.us/reference/forms.asp. This form is entitled "Annual Report for Competitive Local Exchange Carriers" and consists of four pages.

Additionally, the Company shall file with the Commission a quarterly report entitled "CLEC Service Quality Quarterly Report." The proper form for this report is found on the Commission's website at http://www.psc.state.sc.us/reference/forms.asp.

13. The Company shall, in compliance with Commission regulations, designate and maintain an authorized utility representative who is prepared to discuss, on a regulatory level, customer relations (complaint) matters, engineering operations, tests and repairs. In addition, the Company shall provide to the Commission in writing the name of the authorized representative to be contacted in connection with general management duties as well as emergencies occurring during non-office hours.

The Company shall file the names, addresses and telephone numbers of these representatives with the Commission within thirty (30) days of receipt of this Order. The form the Company shall use to file this authorized utility representative information can

be found at the Commission's website at http://www.psc.state.sc.us/reference/forms.asp. This form is entitled "Authorized Utility Representative Information." Further, the Company shall promptly notify the Commission in writing if the representatives are replaced. The Company shall also file with the Commission a copy of their general Bill Form as required by S.C. Code Regs. 103-612.2 and 103-622 (1976 and Supp. 2003).

- 14. The Company shall conduct its businesses in compliance with Commission decisions and Orders, both past and future, including but not limited to, any and all Commission decisions which may be rendered in Docket No. 96-018-C regarding local competition.
- throughout the United States to implement three-digit, 711, dialing for access to all Telecommunications Relay Services (TRS). The Commission issued a memorandum in March of 2001 instructing all South Carolina telecommunications carriers to implement the service completely by October of 2001. All competitive local exchange carriers (CLECs) and incumbent local exchange carriers (ILECs) were instructed to include language in their tariffs introducing 711 as a new service offering with deployment by July 1, 2001, and to translate 711 dialed calls to 1-800-735-2905. All Payphone Service Providers (PSPs) were instructed to modify their programmable phones to translate calls dialed as 711 to the assigned TRS toll free number 1-800-735-2905 in order to route 711 calls to the TRS provider before October 2, 2001. Additionally, telephone directories were required to be updated and bill inserts promoting 711 were also required. This Company must comply with the applicable mandates. For complete information on

PAGE 14

compliance with this FCC and Commission requirement, go to the Commission's website at http://www.psc.state.sc.us/reference/forms.asp.

- Regs. 103-631 (1976 and Supp. 2003). In lieu of publishing local directories, the Company informs the Commission that it will contract with the incumbent LECs to provide the Company's customers with directory listings, as well as to undertake the distribution of directories. The Commission finds the Company's requests reasonable and grants the requested waiver of the application of 26 S.C. Code Ann. Regs. 103-631 (1976 and Supp. 2003). Further, the Company is granted a waiver of 26 S.C. Regs. 103-610 (1976 and Supp. 2003) requiring the Company to maintain its financial books and records within the State of South Carolina. The Company is hereby granted permission to maintain its financial books and records at its principal headquarters in Minneapolis, Minnesota, provided that the Company makes its books and records available to the Commission upon request. Further, the Company is granted a waiver of the requirement that books and records be maintained in accordance with the Uniform Systems of Accounts ("USOA").
- 17. The Company is directed to comply with all Rules and Regulations of the Commission, unless the Commission specifically waives compliance with a regulation.

DOCKET NO. 2004-28-C – ORDER NO. 2004-313
OCTOBER 11, 2004
PAGE 15

18.	This	Order	shall	remain	in	full	force	and	effect	until	further	Order	of	the
Commission.														

BY ORDER OF THE COMMISSION:

	/s/	
	Randy Mitchell, Chairman	
ATTEST:		
<u>/s/</u>		
G. O'Neal Hamilton, Vice Chairman		
(SEAL)		